RALEIGH WAKE CITIZENS ASSOCIATION, ET AL. vs. BAREFOOT, ET AL. Hearing on 08/02/2016

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IN THE UNITED STATES DISTRICT COURT
 1
         FOR THE EASTERN DISTRICT OF NORTH CAROLINA
 2.
                       WESTERN DIVISION
    RALEIGH WAKE CITIZENS
    ASSOCIATION, et al.,
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             Plaintiffs,
 5
                                       No. 5:15-CV-156-D
    vs.
 6
    BAREFOOT, et al.,
 7
             Defendant.
 8
 9
    CALLA WRIGHT, et al.
10
             Plaintiffs,
11
                                       No. 5:15-CV-607-D
    VS.
12
    STATE OF NORTH CAROLINA,
    et al.,
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             Defendant.
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              PROCEEDINGS BEFORE THE HONORABLE
                      JAMES C. DEVER, III
17
       CHIEF UNITED STATES DISTRICT COURT JUDGE
18
                    Tuesday, August 2, 2016
19
                     4:00 p.m. - 5:10 p.m.
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                United States District Court
         For the Eastern District of North Carolina
21
                      310 New Bern Avenue
                Seventh Floor, Courtroom One
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                   Raleigh, North Carolina
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               Stenographically Reported By:
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               Denise Y. Meek, Court Reporter
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2	THE BAILIFF: All rise.
3	Court is now back in session, the Honorable
4	Chief Judge James C. Dever, III presiding.
5	Please be seated and come to order.
6	THE COURT: Good afternoon. Welcome to the
7	United States District Court For the Eastern
8	District of North Carolina.
9	We're here for a status conference in the
10	Raleigh Wake Citizens Association vs. Barefoot.
11	It's a consolidated case.
12	The mandate, actually, has not yet issued
13	from the Fourth Circuit. It has been seven days
14	under the rules. The mandate is something that
15	is necessary for this Court to have jurisdiction
16	in the ordinary course. It's my understanding
17	that the mandate will issue first thing in the
18	morning, but since we're all here, we should go
19	ahead and discuss remedial issues in connection
20	with this case while recognizing that I don't
21	have jurisdiction until and unless the mandate
22	issues.
23	I do thank counsel for plaintiffs and counsel
24	for the defendant Wake County Board of Elections
25	for the submissions they made in connection with

- 1 my order of July 8th, the submissions of July
- 2 18th, and then another order on July 27th, and I
- 3 received a submission this afternoon from
- 4 plaintiffs. I have had a chance to review all of
- 5 those.
- 6 And the submission, Mr. Marshall, that y'all
- 7 made --
- Well, before we do that, I'd like to note:
- 9 Who represents the Board of Elections?
- 10 MR. BERNIER: Good afternoon, Your Honor.
- 11 James Bernier from the Attorney General's Office
- 12 here on behalf of the State Board of Elections.
- 13 THE COURT: Okay.
- 14 MR. LAWSON: Josh Lawson, general counsel for
- 15 the State Board.
- 16 THE COURT: Thank you.
- 17 And then we have counsel for the Legislative
- 18 Leaders here?
- 19 MR. FARR: Good morning, Your Honor. Tom
- 20 Farr and Phil Strach from Ogletree Deakins.
- 21 We're here representing the Legislative Leaders.
- 22 Also, Bart Goodson, who is the general counsel
- 23 for the Speaker. And we're hoping that one of
- 24 the lawyers from the Senate, Brent Woodcox, will
- 25 be here shortly.

- 1 Thank you, Your Honor.
- 2 THE COURT: Good to see y'all.
- And, of course, I know Ms. Earls and
- 4 Ms. Riggs and Mr. Marshall and Ms. Thaller-Moran.
- 5 The submission that was made by the Wake
- 6 County Board of Elections sets forth a variety of
- 7 deadlines that need to be met at Docket Entry 83.
- 8 And then there's an affidavit or a declaration
- 9 from Mr. Sims under 82-1 and a whole host of
- 10 dates under 83-2 of the submission there.
- 11 Mr. Marshall, did you want to add anything to
- 12 those dates or deadlines?
- MR. MARSHALL: Your Honor, I don't think so
- 14 other than due to a Fourth Circuit ruling a few
- 15 days ago on the Voter ID Act, my understanding is
- 16 that may push the early voting dates back another
- 17 seven days.
- 18 THE COURT: Okay. And is that something that
- 19 the State Board is reviewing? Is that your
- 20 understanding?
- 21 MR. BERNIER: Your Honor, it's my
- 22 understanding that is correct.
- MR. MARSHALL: Other than that, Your Honor, I
- 24 believe we're okay on the submissions filed.
- 25 THE COURT: And those submissions work off of

- 1 the idea that whatever plan or plans to be
- 2 implemented, that you needed those, your client
- 3 needed those by August 10th?
- 4 MR. MARSHALL: That's right, Your Honor.
- 5 THE COURT: And how much if any give is there
- 6 in that date? Is that a hard date?
- 7 MR. MARSHALL: Well, Your Honor, I think it
- 8 depends on where we're backing up from, and I'll
- 9 give you an example.
- 10 The current date to mail absentee ballots is
- 11 September the 9th. And in order to have the
- 12 absentee ballots printed and ready to mail, the
- 13 Wake County Board of Elections generally starts
- 14 that process immediately after the deadline for a
- 15 petition for a write-in candidate expires, which
- 16 is August 10th.
- 17 So historically they have used that 30-day
- 18 period between August 10th and September 9th to
- 19 test and prepare the ballots and get
- 20 certifications or approvals from the State Board
- 21 of Board of Elections.
- Mr. Sims is here, and if it's helpful to the
- 23 Court at some point, I'm happy to tender him as a
- 24 witness to answer questions. I believe that
- 25 there may be a little bit of give in that 30-day

- 1 period, but my understanding is they've never had
- 2 to operate with less than 30 days, so I don't
- 3 know that historically we have a lot of
- 4 benchmarks and data points to be able to say
- 5 whether they could do it in, say, 25 versus 20
- 6 versus 15.
- 7 It is my understanding as well, Your Honor,
- 8 and I think I mentioned this at the beginning of
- 9 our submission that, and this may be a question
- 10 for the State Board, but many of these deadlines
- 11 are able to be modified, obviously, in response
- 12 to a court order and sometimes at the discretion
- 13 of the State Board. Were any of those deadlines
- 14 to be modified, clearly that would change the
- 15 schedule we've presented, but unless and until
- 16 those modifications occurred, we didn't want to
- 17 speculate.
- 18 THE COURT: So that would be modifications
- 19 under NC Gen Stat 163-22.2?
- 20 MR. MARSHALL: That's right, Your Honor.
- 21 So, again, tagging the August 10th date off
- of September 9th, if the September 9th deadline
- 23 was modified, then, obviously, that may allow the
- 24 August 10th date to be modified, and things may
- 25 move as a block, but I thought given the current

- 1 deadlines that are in place that have not been
- 2 modified, I wanted to let the Court know what the
- 3 County Board's historical practice would have
- 4 been.
- 5 THE COURT: All right. Anything else?
- 6 MR. MARSHALL: That's it.
- 7 THE COURT: Okay. I will hear now from
- 8 Ms. Earls on behalf of the plaintiffs.
- 9 And, again, I thank you for your submissions.
- 10 And, obviously, the -- well, did you have any
- 11 preliminary remarks?
- MS. EARLS: Yes. Thank you very much, Your
- 13 Honor. We appreciate your time this afternoon
- 14 and your attention to this matter.
- Just to be clear, I want to make sure
- 16 something I heard a minute ago is correct. The
- 17 August 10th date is the date by which the County
- 18 Board of Elections would need to know the names
- 19 that are going to be on the ballot and whether or
- 20 not there would be a write-in. So they would
- 21 need to have a filing period that closes that
- 22 date, and they would need to know what the
- 23 districts are at some number of dates -- at
- 24 least, I think five days before that date -- to
- 25 stay -- without any other alteration of the

- 1 deadlines. So I just wanted to make -- I wasn't
- 2 sure that I heard that come out that way.
- 3 THE COURT: Mr. Marshall, do you want to --
- 4 MR. MARSHALL: Yes, Your Honor, and I
- 5 apologize. Most of that was in my submission
- 6 about what has to happen before certain dates.
- 7 But it is true that the August 10th date would
- 8 require, if there are new districts, it requires
- 9 a new filing period to open and close before that
- 10 August 10th date or whatever the date is by which
- 11 the write-in deadline occurs.
- 12 THE COURT: And that date, absent either an
- order from this court or some change in that date
- 14 under 163-22.2 would be what date?
- MR. MARSHALL: August the 10th.
- 16 THE COURT: Okay.
- 17 MR. MARSHALL: So as we sit here today, Your
- 18 Honor, there would have to be a filing period
- 19 that would open and close before that date, which
- 20 would also require the County Board to have
- 21 received new maps and then coded the new maps,
- 22 and then have a notice of filing period and a
- 23 filing period.
- 24 THE COURT: So if you get the maps on the
- 25 10th, do you need them before the 10th?

- Hearing on 08/02/2016 1 Well before the 10th. MR. MARSHALL: 2 And Ms. Earls made a good point. The way to think about it is the write-in petition deadline 3 is the deadline by which the names of all of the 4 candidates on the ballot will be filed. And so 5 in order to have the names on the ballot, we have 6 7 to know who the candidates are; in order to know 8 who the candidates are, we have to know who is filed to run in the districts; in order to know 9 10 who is filed to run in the districts, we have to 11 know what the districts are; in order to know 12 what the districts are, we would need the map. 13 THE COURT: Have those dates all passed? mean, if it's not -- if it's some -- you said 14 15 it's some date before August 10th. What date 16 before August 10th? MR. MARSHALL: Well, there isn't a set 17 deadline by which -- well, the filing period has
- 18 19 already opened and closed, obviously.
- 20 THE COURT: Right. Right.
- 21 MR. MARSHALL: So you would have to -- you 22 would have to open a new -- we would have the authority to open a new filing period, and that 23 24 would have to occur before August 10th. 25 order, operationally, in order to have a filing

- 1 period, we would have to have new maps, and then
- 2 Mr. Sims would have to code those maps, which is
- 3 not a long process, but it's -- the order of
- 4 events would be receive the new map, code the new
- 5 map, open and close the filing period, and under
- 6 the current deadlines that would be August 10th.
- 7 THE COURT: So just looking at the submission
- 8 at Docket Entry 83-2 on page two which is
- 9 attached to Mr. Sims' declaration, just so that I
- 10 have that understanding, this deadline for
- 11 verified write-in candidacy petition deadline
- 12 under 163-123 arises from that statute.
- 13 MR. MARSHALL: That's right.
- 14 THE COURT: Okay. And so the State Board
- 15 would have the authority under 163-22.2 to change
- 16 that date.
- 17 MR. MARSHALL: Yes, that's my understanding;
- 18 they have the authority.
- 19 And I should have mentioned earlier, Your
- 20 Honor, I note that some of your last order was
- 21 questions directed towards the State Board and
- 22 the Legislative Leaders, and I'm happy to deal
- 23 with it at any time, but I certainly don't want
- 24 to be speaking for them. I might ask Mr. Lawson
- 25 to weigh in and make sure I haven't misspoken

- 1 about their authority to change that date.
- 2 MR. LAWSON: So under 22, just 22, not point
- 3 two, subdivision K, we have the authority to push
- 4 back the absentee period up until, federal law
- 5 kicks in at 45 days, but it's 60 days. So if
- 6 there was a nudge in the calendar, it would be to
- 7 the absentee, most likely not to the write-in.
- 8 The write-in would require the 22.2 invocation,
- 9 versus the absentee, which could be done under
- 10 20, sub A.
- 11 THE COURT: All right. Ms. Earls?
- 12 MS. EARLS: Thank you, Your Honor.
- I would like to address three points. First,
- 14 this threshold question of what the scope of this
- 15 Court's remedial power is in this context, which
- 16 we've raised in our papers and I'd like to
- 17 address; secondly, I would like to talk about who
- 18 is appropriate at this point in time to address
- 19 those issues; and then, thirdly, to provide you
- 20 plaintiffs' understanding and interpretation of
- 21 what the deadlines that are currently operating,
- 22 what they mean in terms of this case.
- 23 So first on the question of what the scope of
- 24 the Court's remedial powers are, I suggest to you
- 25 first that we look to what the Fourth Circuit has

1 said in this case about what might happen on 2 And the first time they addressed that 3 question is when the Wright vs. North Carolina case was appealed, and the question was whether 4 or not defendants, other than the Wake County 5 Board of Elections, could be sued in this matter, 6 7 and plaintiffs argued at that point in time that 8 the legislature needed to be a party in the case in order to implement a remedy if plaintiffs were 9 10 successful. And the Fourth Circuit said -- and 11 I'm just going to read from the opinion. This is 12 at pages 262 to 263: "Plaintiffs counter that if 13 the proposed defendants are not party to their 14 suit, there will be no mechanism for forcing a constitutionally valid election should they 15 16 succeed in enjoining the Session Law. This assertion is, however, incorrect." 17 That's the Fourth Circuit; we were incorrect. "The District 18 Court could, for example, mandate that the Board 19 of Elections conduct the next election according 20 21 to the scheme in place prior to the Session Law's 22 enactment until a new and valid redistricting 23 plan is implemented. State law also provides, 24 for example, that the State Board of Elections 25 can make reasonable interim rules with respect to

- 1 pending elections." And then they cite the
- 2 statute we've been talking about. "Without
- 3 question, then, a valid election could take place
- 4 if the plaintiffs succeed on the merits and
- 5 successfully enjoin the Session Law."
- 6 So if initially --
- 7 THE COURT: But your submission says that it
- 8 has to be a remedy and that the Court, at least
- 9 that's the way I read it, and it's interesting,
- 10 that you said that the Court has no authority to
- 11 do anything other than that.
- MS. EARLS: Well, in these circumstances, the
- 13 Court has no authority to do anything other than
- 14 enjoin the statutes that have been found to be --
- 15 THE COURT: I understand -- I understand the
- 16 injunction is different than what the remedy is.
- 17 I read, and maybe I misread your papers, and I'd
- 18 like you to tell me, I thought you cited the
- 19 Cleveland County case today for -- the two cases
- 20 that I thought y'all cited for the proposition
- 21 that this Court lacks authority to do anything
- 22 other than implement the old plans were the
- 23 Dillard County and the Cleveland County case.
- MS. EARLS: Yes, Your Honor, I believe that
- 25 is the implication and the force of the Cleveland

- 1 County case. And the reason is, and what makes
- 2 this case so different from so many other
- 3 one-person-one-vote cases and other redistricting
- 4 cases is that here we have a constitutionally
- 5 valid set of districts for both the County
- 6 Commission and the School Board that have already
- 7 been enacted and already been used.
- 8 In most cases where a one-person-one-vote
- 9 claim is brought, and this is the Larios vs. Cox
- 10 instance, the claim is being brought against a
- 11 plan that was drawn immediately after the Census.
- 12 So the previous plan in place in the prior decade
- is no longer constitutional under one-person-one-
- 14 vote grounds, the new plan was not constitutional
- 15 under one-person-one-vote grounds, so there was
- 16 essentially no plan that was constitutional that
- 17 could be used.
- 18 In those circumstances, the Court's
- 19 obligation is to give the jurisdiction the first
- 20 opportunity to redraw; and if they are unable to
- 21 do so, then the Court's remedial authority to
- 22 either appoint a special master, as many courts
- 23 do, but their authority to implement the
- 24 Court-ordered plan kicks in.
- 25 THE COURT: See, but that's where you're then

- 1 reading Cleveland County to say that I have no
- 2 authority to do anything. Cleveland County is
- 3 really a case about the authority of Cleveland
- 4 County. Right? It was -- the ultimate holding
- 5 in that case from the DC Circuit was that there
- 6 was no Voting Rights Act violation.
- 7 MS. EARLS: Right.
- 8 THE COURT: It was a consent decree with no
- 9 violation, and the County Commission lacked
- 10 authority under state law to effectuate the
- 11 remedy that was in the consent decree, but you
- 12 read that as a limit on the power and discretion
- 13 of the United States District Court.
- MS. EARLS: Correct, Your Honor, because what
- 15 was reversed, what was essentially summary
- 16 judgment granted was that the District Court's
- 17 order implementing that consent decree was
- 18 without force and power. And it contrasted that
- 19 to the Moore vs. Beaufort County case, again, a
- 20 consent decree, a limited voting method of
- 21 election not authorized under state law. The
- 22 difference there in the Moore County case where
- 23 the Court enforced the consent decree was that
- 24 the parties had stipulated that there was a
- 25 violation of the Voting Rights Act.

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- 1 THE COURT: Right, but isn't that a key legal
- 2 difference, though, that where the Fourth Circuit
- 3 has found a violation to then say that
- 4 notwithstanding a constitutional violation, that
- 5 a District -- that a United States District Court
- 6 has no power, other to do this one thing? That
- 7 just -- it just -- it strikes me as odd.
- 8 MS. EARLS: Well, because, Your Honor, in
- 9 this circumstance we have an existing plan that's
- 10 been put in place pursuant to state law.
- 11 THE COURT: Right, but there's a difference
- 12 between perhaps it could be a remedy and saying
- it has to be the remedy as a matter of law.
- 14 Like the Dillard case that y'all cited, also,
- 15 that case is a case where a District Court found
- 16 a violation, enjoined an electoral scheme in
- 17 Alabama, created I think a seven-member County
- 18 Commission instead of four-member County
- 19 Commission, who had the authority to create seven
- 20 single-member districts, ultimately reversed
- 21 itself, dissolved the injunction and then said,
- 22 "Now that I've dissolved this federal injunction,
- 23 the law that was in effect becomes enforceable
- 24 again. "Right? And so that also doesn't seem to
- 25 be analogous, and so I wanted to hear what your

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- 1 take on that was.
- MS. EARLS: So our position, Your Honor, is
- 3 that if there was something unconstitutional
- 4 about the 2011 plans, and the jurisdiction could
- 5 not remedy the situation, then this Court's
- 6 remedial powers would kick in. And that's clear
- 7 from the Supreme Court cases. The Court
- 8 implementing a map is a last resort.
- 9 Here we have a fully constitutional election
- 10 scheme for both these bodies, and that's the
- 11 scheme that you would have to find is
- 12 unconstitutional in order for there to be a
- 13 situation where there is no plan in place enacted
- 14 legally under state law that can be used.
- 15 THE COURT: But isn't it different if in
- 16 essence those -- it's different if they have been
- 17 supplanted by legislation, right? You don't
- 18 think that that matters?
- 19 MS. EARLS: Well, I think that there a number
- 20 of cases in the Section 5 context which is very
- 21 analogous where the Court says --
- 22 THE COURT: But is it really? I mean, is it
- 23 that analogous? Because Section -- under the
- 24 days of Section 5, until you got free clearance,
- 25 it wasn't enforceable.

- 1 MS. EARLS: Right.
- 2 THE COURT: Right? And so the other plan was
- 3 always the law and never stopped being the law as
- 4 opposed to a legislature enacting new legislation
- 5 and repealing old legislation.
- I mean, I understand the argument, but I was
- 7 just trying to understand the proposition, not
- 8 that the Court has the discretion to adopt that
- 9 as a remedy, but the notion that as a matter of
- 10 law under either Cleveland County or Dillard,
- 11 those are the two cases that you seem to cite
- 12 that that's mandated.
- MS. EARLS: And our position, Your Honor, is
- 14 that this Court's authority to order a remedial
- 15 plan only kicks in if there isn't an existing
- 16 plan that's been duly put in place consistent
- 17 with state law and is constitutional. In that
- 18 last resort, then the Court's power kicks in.
- 19 But here we have a plan that can be used and
- 20 has been used. And the Section 5, there are
- 21 several Section 5 cases. Riley vs. Kennedy is
- 22 one that we did not cite in the supplemental
- 23 filing, but Riley vs. Kennedy is a US Supreme
- 24 Court case from 2008, where the jurisdiction had
- 25 started implementing the change even though it

- 1 age 21
- 1 had not been precleared, and the Court said that
- 2 it's not effective because it hadn't -- it was
- 3 not constitutional.
- 4 But I think --
- 5 THE COURT: But it was not precleared.
- 6 MS. EARLS: It had not -- it was not -- it
- 7 did not comply with federal law, and federal law
- 8 is superior. But the general proposition is that
- 9 the Court only --
- 10 And then another case that we do cite is
- 11 McGhee vs. Granville County, which is another
- 12 example of, there was a violation found, there
- was no legal and constitutional plan or system to
- 14 go back to, but in McGhee vs. Granville County, a
- 15 Fourth Circuit case, the District Court
- implemented the plaintiff's proposed remedy over
- 17 what the jurisdiction had proposed because in the
- 18 Court's view it was a more complete remedy, and
- 19 the Fourth Circuit said that the Court doesn't
- 20 have that discretion. If the jurisdictions put
- 21 forward a constitutional, legal plan, then unless
- 22 the Court finds something infirm about that, it's
- 23 the one that needs to be used.
- And so my position is that in these
- 25 circumstances, where we have a constitutional

- 1 plan in place for both of these bodies, the Court
- 2 doesn't have, in essence, the option to reject
- 3 those, that it has to go back to the plans that
- 4 have been in place that were passed pursuant to
- 5 state law. Until the General Assembly acts, or
- 6 in the case of the County Commission, which has
- 7 under state law the authority by referendum to
- 8 change its method of election, the County
- 9 Commission could enact a change.
- 10 And that's the significance of the language
- in the Cleveland County case. The DC Circuit
- 12 says North Carolina state law is very specific
- 13 about how you have to go about changing your
- 14 method of election. And if you don't have a
- 15 violation of the existing system, there's no
- 16 power or authority of a federal court to come in
- 17 and order something different. So that's our
- 18 position there.
- 19 And I think, as I started to say, not only is
- 20 the Fourth Circuit's opinion in Wright
- 21 instructive here, because it very clearly
- 22 suggests that that's what should happen here.
- 23 But the most recent opinion where the Court
- 24 concludes its opinion in the slip opinion at page
- 25 star 45: "We remand with instructions to enter

- 1 immediately judgment for plaintiffs granting both
- 2 declaratory relief and a permanent injunction as
- 3 to the one-person-one-vote claims." The Court
- 4 didn't say, "We remand for consideration
- 5 consistent with this opinion, we remand for
- 6 consideration of whether or not there's time to
- 7 implement a remedy, " it clearly said --
- 8 THE COURT: But you would also agree that
- 9 nowhere it says, "We remand and instruct that the
- 10 plans in effect in 2011 we could use." I mean,
- 11 had it said that, had it said that in plain
- 12 language, then y'all wouldn't have to be here.
- MS. EARLS: Well, except, Your Honor, I think
- 14 they already said it. I think they said that in
- 15 2015 in the first opinion in this case where they
- 16 said the District Court could mandate --
- 17 THE COURT: But they also then
- 18 cross-referenced the order, the state order under
- 19 163-22.2, in that passage you read.
- 20 MS. EARLS: Right, to make the administrative
- 21 changes that are necessary to implement -- to go
- 22 back to the prior system. Because to be sure,
- 23 there are a couple of administrative changes,
- 24 particularly with regard to the Board of
- 25 Education. And I think it is important to

- 1 consider the two bodies separately because the
- 2 County Commission elections are at a different
- 3 stage and a different status than the Board of
- 4 Education elections. But there are
- 5 administrative changes that need -- we're not in
- 6 a situation to simply proceed exactly as state
- 7 law currently provides.
- 8 So let me -- and the final thing I'll say is
- 9 that the Perez vs. Perry case of the US Supreme
- 10 Court also stands for this proposition. The
- 11 Supreme Court in 2012 said: "Redistricting is
- 12 'primarily the duty and responsibility of the
- 13 State.' The failure of a State's newly enacted
- 14 plan to gain preclearance prior to an upcoming
- 15 election does not, by itself, require a court to
- 16 take up the State legislature's task. That is
- 17 because, in most circumstances, the State's last
- 18 enacted plan simply remains in effect until the
- 19 new plan receives clearance."
- 20 THE COURT: Right. I guess that runs into
- 21 that whole issue of is, is even under what you
- 22 propose, under the -- when we talk about a last
- 23 enacted plan and scheme, there were odd-year
- 24 elections in the School Board.
- 25 MS. EARLS: Right.

- 1 THE COURT: We have nine seats that are going
- 2 to expire. They're going to be out of office on
- 3 December 5, 2016. Right? The nine School Board
- 4 members?
- 5 MS. EARLS: Well, under the new statute. And
- 6 that's where our arguments about staggerability I
- 7 think are also relevant.
- 8 THE COURT: But, again, even under your
- 9 theory, you want to nix -- you don't want to
- 10 really go all the way back and have odd-year
- 11 elections and, what, have the Court order that
- 12 the current School Board just stay in place
- 13 unelected and then be elected in odd years and
- 14 then...
- MS. EARLS: No, no, Your Honor, what we've
- 16 said in our papers is that with regard to the
- 17 School Board elections, the most -- the most
- 18 efficacious way to return to the prior system is
- 19 to have the five districts that were elected in
- 20 2011 elected for three-year terms in 2016. And
- 21 then next year in 2017, the four districts that
- 22 were elected in 2013 will again be up for
- 23 election as they would have been under the old
- 24 system. And then you will have it staggered,
- 25 you'll have a nine-member board, staggered terms,

- 1 elected in odd years.
- 2 THE COURT: But that would then require this
- 3 Court to order that they be, assuming if they
- 4 want to, to stay in place for another year,
- 5 right, for those four?
- 6 MS. EARLS: No. Well, not if we are in the
- 7 old system. The only thing that that requires is
- 8 the State Board to administratively say we will
- 9 have -- in essence, we're having a delayed
- 10 election that should have happened in 2015; we
- 11 are now having it in November 2016, and that it
- 12 would be three-year terms instead of a four-year
- 13 term. And that's the administrative adjustment
- 14 that would return us back to the old system for
- 15 the School Board.
- 16 THE COURT: Okay. Anything else?
- 17 MS. EARLS: Yes. I want to just preserve for
- 18 the record the plaintiffs' position that the
- 19 legislative defendants have not -- they filed a
- 20 motion to intervene with the Court of Appeals
- 21 which hasn't been ruled on. Plaintiffs filed a
- 22 motion, or filed a response opposing that motion,
- 23 and we continue to take the position that it's
- 24 not appropriate for them to intervene in this
- 25 matter. And so we don't want to -- we want to

- 1 preserve our continuing objection to their
- 2 addressing anything substantively.
- We did not file anything seeking to strike
- 4 what they filed in response to the order because
- 5 it seemed to us to be us akin to a news brief,
- 6 and that's not inappropriate, but for them to
- 7 participate today as a party, we don't want to be
- 8 in any way waiving our objection to them
- 9 intervening in this case.
- The final thing I wanted to say is that the
- 11 deadlines that currently exist with regard to the
- 12 election schedule for 2016 can be best met by
- 13 using the existing districts. The voters have
- 14 been assigned to those districts in the past.
- 15 It's the easiest to implement. The shapefiles
- 16 are already at the Board of Elections.
- 17 And the, particularly with the County
- 18 Commission election system, the only thing
- 19 that -- enjoining the use of the new system
- 20 simply means that the primaries for the A and B
- 21 Districts would be void, and the current
- 22 elections for the County Commission districts
- 23 where there were primaries would proceed --
- THE COURT: Districts 4, 5 and 6.
- MS. EARLS: Correct.

-- would proceed as they are already 1 2 underway. So that's actually, for the County 3 Commission, it's actually very little that 4 implicates the election schedule. But for the 5 School Board, for those five districts that we 6 7 contend should be elected this year, to get that 8 School Board back on the staggered schedule in odd years, those district elections can proceed 9 10 if a filing period is opened in the next day or 11 two. 12 So not only would I submit to you is, going 13 back to the prior election method, what is 14 required in these circumstances from a pragmatic point of view is also the easiest to implement 15 16 and the easiest to administer, and the least 17 confusion for voters; they've already been using 18 these districts. It truly is, for all the parties involved, the best way to proceed in 19 these circumstances. 20 21 Thank you. 22 THE COURT: Thank you. MR. BERNIER: 23 Your Honor, we're here from the 24 State Board. 25 THE COURT: Y'all can come up to the table,

- 1 if you'd like.
- 2 Again, I thank you for the submission that
- 3 y'all made at Docket Entry 81 in which you
- 4 describe the State Board accurately as an
- 5 independent bipartisan board with its remedial
- 6 authority under 163-22.2, and then as the North
- 7 Carolina Court of Appeals interpreted it in the
- 8 Newsome case.
- 9 Do you have any preliminary remarks?
- 10 MR. BERNIER: Your Honor, not anything other
- 11 than I believe Your Honor already knows.
- 12 First, I'm general counsel, I'm counsel to
- 13 the Attorney General's Office. General counsel
- 14 for the State Board is also present, along with
- 15 Executive Director Strach. They are available to
- 16 answer any of Your Honor's questions.
- And, in fact, as to the details and the
- 18 timing and the schedule, I would defer to
- 19 Attorney Lawson, who is present here at counsel
- 20 table to my left. But just preliminarily, Your
- 21 Honor, as we said in our submission, that
- 22 163-22.2, Your Honor, we believe is more of the
- 23 administrative organizations of the State Board
- 24 to adjust the scheduling and timing of the
- 25 processes involved in the election, more so than

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- 1 the redrawing of district lines.
- In a prior order Your Honor had asked whether
- 3 the State Board would be willing to redraw
- 4 district lines and was -- the State Board is --
- 5 can't take the position that it is neither
- 6 willing or unwilling, but for practical purposes
- 7 at this point in time we can't just because of
- 8 the lack of the software, the training, the
- 9 staff, everything that's needed to actually pull
- 10 together the district lines, to redraw district
- 11 lines.
- 12 Your Honor, Attorney Lawson is here to answer
- 13 any of Your Honor's questions. The timing, it's
- 14 my understanding that, as Mr. Marshall said
- 15 earlier, there is some flexibility as to the
- 16 deadline of the absentee ballots, which would
- 17 then impact the deadline for the write-in
- 18 ballots. But as to a particular position or a
- 19 particular remedy, Your Honor, I don't believe
- 20 the State Board has a particular position on
- 21 which remedy is a proper one, just that we need
- 22 it sooner rather than later so we can implement
- as needed.
- 24 THE COURT: All right. I'll hear from
- 25 Mr. Lawson.

1 Mr. Lawson, is it the State Board's position 2 that you do have the authority under 163-22.2 to 3 remedy the constitutional defect? Again, if you look at just the two plans at 4 issue, which, of course, is the same plans. 5 6 have an ideal population in each district of 7 128,713 people, and an ideal population in the two super districts of 450,497 people, and then 8 you have a statute that I think the General 9 10 Assembly enacted in 1981 that says in the event any state election law or form of election of any 11 12 County Board of Commissioners or local Board of 13 Education is held unconstitutional by a state or 14 federal court, and such ruling adversely affects 15 the conduct and holding of any pending primary election, the State Board of Elections shall have 16 authority to make reasonable interim rules and 17 regulations with respect to pending primary 18 elections as deemed advisable so long as they do 19 not conflict with any provision of Chapter 163 of 20 21 the General Statutes. And such rules and 22 regulations shall become null and void 60 days after convening of the next regular session of 23 the General Assembly. And then the Court of 24 25 Appeals interpreted that statute as a remedial

- 1 statute in the Newsome case. So do you think you
- 2 have the authority to do it?
- 3 MR. LAWSON: So following Director Strach's
- 4 admission to the Court, on the 18th, the State
- 5 Board had a meeting, which we have transcripts of
- 6 if Your Honor would like those submitted, the
- 7 State Board at that time did not take a vote on
- 8 the particular questions, but at a number of
- 9 references there was a general meeting of about
- 10 four members indicating that they think it's best
- 11 done and left to the legislative side of our
- 12 government.
- 13 Secondarily, though, there was the
- 14 distinction drawn between any type of action
- 15 taken under 22.2 versus action taken on the
- 16 request of the Court and through the
- 17 jurisdiction, it's much broader of your bench-
- 18 crafted appropriate relief and remedy in this
- 19 case.
- 20 So there were kind of two pieces. One was a
- 21 historic look at 22.2 and the fact that it had
- 22 not been used for anything in the scale of
- 23 redistricting.
- Secondarily, when used, there is an
- 25 expiration date that is automatic and built into

- 1 the statute such that there was uncertainty in
- 2 the Board's discussion as to whether that was
- 3 appropriately seen as a tool for redistricting.
- 4 Districts, of course, optimally are not temporary
- 5 in nature.
- 6 So while we did not take a definitive stand
- 7 one way or the other on the permissibility of
- 8 22.2 as a tool, there was a general expression
- 9 from members of the Board that they wished to do
- 10 whatever the Court believed they should do, and
- 11 preference expressed by a couple of them that we
- 12 act within the Court's remedial jurisdiction
- 13 rather than 22.2.
- I would enter, also, Your Honor, that under
- 15 163-22, sub L, our decisions can be brought into
- 16 Superior Court in Wake County where they are
- 17 reviewed on a deferential agency type review.
- 18 However, final decisions of our agency could
- 19 transfer jurisdiction if not acting directly
- 20 under your authority but rather under our general
- 21 statutory authority.
- 22 THE COURT: All right. Anything else?
- MR. LAWSON: Your Honor, our objections to
- 24 logistics. We have done some further digging,
- 25 getting some price points with different vendors

- 1 of software that we know are in use in other
- 2 states.
- 3 Our GIS specialist is in India until the 22nd
- 4 and will be back to work on the 23rd. We only
- 5 have one GIS specialist, and he would be our
- 6 point person for any type of software based
- 7 redistricting.
- 8 THE COURT: And that's the person in India?
- 9 Is that the one person that you have, and that
- 10 one person is in India?
- MR. LAWSON: It's the one that we have
- 12 in-house, sir.
- 13 THE COURT: Oh, okay.
- MR. LAWSON: Yes, sir. This was a leave
- 15 approved, a yearly visit to his family, it got
- 16 approved back in April, but he has been there and
- 17 is still there.
- 18 But we did some pricing around, and it looks
- 19 as though we would have to go through state
- 20 procurement at a competitive bidding process
- 21 because there are alternative vendors out there
- 22 that substantially would perform the same
- 23 functions, unless you were to direct the
- 24 legislative resources coordinate with us or
- others, but we would have to leave that to you.

- 1 This process takes upwards of eight weeks even
- 2 when expedited.
- 3 The reason that we think that that's
- 4 important is because while we don't have
- 5 technical skill in-house at present to be able to
- 6 perform the redistricting, we also have not had
- 7 experience applying traditional redistricting
- 8 principles, especially if you throw into it
- 9 things like communities of interest and political
- 10 subdivisions, also are requiring that we adhere
- 11 as closely as possible to permissible legislative
- 12 intent that you referenced in your order, I
- 13 believe the July 5th.
- 14 MR. BERNIER: 8th.
- 15 MR. LAWSON: 8th. Pardon me.
- 16 THE COURT: Okay. Anything else?
- 17 MR. LAWSON: No, sir.
- 18 THE COURT: Okay. Thank you.
- 19 Mr. Farr, if you would just come up.
- 20 Again, I've reviewed all of the submissions,
- 21 the submissions that y'all made at Docket Entry
- 22 84. Would like to make any remarks?
- 23 Or Mr. Strach?
- 24 MR. FARR: Thank you very much, Your Honor.
- 25 I have a few comments; although, I'll try not to

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- 1 repeat what we've filed with the Court.
- 2 First of all, Your Honor, I want to clarify
- 3 that the legislature was never a party in any of
- 4 these cases. The legislature and the Legislative
- 5 Leaders were not defendants in the first case,
- 6 which I think was the School Board case. The
- 7 legislature or the Legislative Leaders were not
- 8 represented in that case.
- 9 It's my understanding that plaintiffs did
- 10 make the Legislative Leaders as a defendant in
- 11 the second case, the Commissioners case, and that
- 12 the plaintiffs took a voluntary dismissal of the
- 13 legislators in that case after the Fourth Circuit
- 14 ruling. So I just want to make sure that
- 15 everyone understands that the legislature was
- 16 never a defendant in either one of these cases.
- 17 Next, Your Honor, we strongly do not believe
- 18 that the State Board of Elections has the
- 19 authority to do redistricting plans to remedy
- 20 violations found by courts. The Court is very
- 21 well aware of the myriad number of cases that
- 22 we've had in North Carolina, and that statute has
- 23 never been interpreted to give the State Board
- 24 the authority to draw up redistricting plans in a
- 25 situation like this. It's interpreted to give

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- 1 the State Board the authority to change election
- 2 schedules.
- 3 And consistent with that, Your Honor, you've
- 4 heard the State Board attorney just referenced
- 5 the fact that they do not have the software
- 6 that's typically used to draw the plans, they
- 7 don't have anyone on their staff that's ever
- 8 drawn plans. The one person who might be able to
- 9 learn how to draw plans, I think I heard him say
- 10 that he is out of the country until August 22nd.
- 11 So if something is going to happen this year, the
- 12 plans are not going to be drawn by the State
- 13 Board of Elections, nor should they be drawn by
- 14 the State Board of Elections.
- 15 Your Honor, I don't want to belabor the
- 16 point, but we have made our statement that we do
- 17 not think it's proper to go back to the 2013
- 18 plans because they do not represent the most
- 19 recent policy decisions made by the legislature.
- The Legislative Leaders do have an
- 21 illustrative plan available, Your Honor, which we
- 22 could file with the Court tomorrow, if the Court
- 23 would like to see an illustrative plan. We think
- 24 that plan remedies the constitutional problems
- 25 found by the Fourth Circuit, and we'll be happy

- 1 to provide that to you, and all of the
- 2 information that goes along with that.
- 3 As far as election schedule, Your Honor, we
- 4 basically think that given where we are, it's
- 5 going to be very, very difficult to have
- 6 elections under a different plan in time for the
- 7 November general election. We do defer to the
- 8 State Board of Elections as having superior
- 9 expertise on all the nuances that go into
- 10 scheduling an election, Your Honor.
- But one thing we want to be very strong
- 12 about, Your Honor, is that we do not think there
- 13 should be a new election schedule that reduces
- 14 the amount of time for voters in Wake County to
- 15 cast absentee ballots. We had a discussion or we
- 16 heard a discussion about that today from some of
- 17 the counsel. For example, we don't think that
- 18 it's fair to the voters of Wake County in a
- 19 presidential year for them to have some of the
- 20 time for absentee voting cut back 45 days when
- 21 everyone else in the state is permitted 60 days
- 22 to do absentee voting. So we would be strongly
- 23 opposed to any election schedule that would do
- 24 that.
- 25 THE COURT: What do you have to say about

- 1 Footnote 13 of the Fourth Circuit's opinion just
- 2 in terms of this whole issue of debriefing on the
- 3 mandate rule and whether the circuit has mandated
- 4 the injunction?
- 5 MR. FARR: Well, Your Honor, I think -- I
- 6 wasn't there at the oral argument, but it does
- 7 not seem as though anybody briefed or argued the
- 8 position about what the appropriate remedy would
- 9 be at this point in time in the election cycle.
- 10 The footnote I think says that the Fourth
- 11 Circuit sees no reason why elections should go
- 12 forward under the plans they found
- 13 unconstitutional, but this didn't really consider
- 14 what those reasons may or may not be.
- 15 And I think in one of your orders, Your
- 16 Honor, you cited a couple of cases where the
- 17 Supreme Court has held that on issues like this,
- 18 it's appropriate for the District Court to be the
- 19 entity that analyzes what the facts and
- 20 circumstances are at this point in time in the
- 21 election cycle and then make a decision based
- 22 upon your exercise and your discretion on what
- 23 was appropriate given where we are today.
- 24 So I do not think you've been -- I don't
- 25 think the elections under the plans have been

- 1 declared illegal and have been ruled out.
- 2 Depending on what the circumstances are, if the
- 3 Court and the State Board of Elections thinks
- 4 that we can still get a new plan in time within
- 5 the filing period and have an appropriate amount
- 6 of time for absentee voting, we do have an
- 7 illustrative plan that we could give the Court
- 8 tomorrow.
- 9 THE COURT: And you just -- so the mandate
- 10 rule cases that the plaintiffs cite, you just
- 11 don't think that the footnote encompasses a
- 12 mandate to issue that injunction? Obviously,
- 13 that's got to be logically your position, right?
- MR. FARR: No, sir, Your Honor, I think if
- 15 they, if that's what they intended, they would
- 16 have been more specific about what you could or
- 17 could not do. They all said that based upon the
- 18 record that was in front of them, they saw no
- 19 reasons why elections should go forward under the
- 20 plans ruled unconstitutional, but no one
- 21 explained what the circumstances were.
- We're at a very, very late time in the
- 23 election cycle, and I know the Court is very well
- 24 aware of, for example, the Shaw case where we
- 25 have a finding by a US Supreme Court that

- 1 Congressional District 12 is illegal. But the
- 2 mandate came out even earlier, I think, than what
- 3 we're seeing here, and a three-judge court and
- 4 this court ruled that it was too late to change
- 5 things at the end of the July for 1996 election
- 6 cycle.
- 7 So I think you have a very hard job, Your
- 8 Honor, and I think it's one where you have to
- 9 exercise your discretion in a way that would
- 10 protect the voting rights of all of those of Wake
- 11 County. And if you conclude that there needs to
- 12 be an election, and if there's enough time, we
- 13 will have an illustrative plan available for you
- 14 to review tomorrow should you ask to receive it.
- 15 THE COURT: Well, certainly, assuming the
- 16 mandate issues, and I have jurisdiction, you can
- 17 file it. I'll try to get information so that
- 18 when I finally have jurisdiction I can exercise
- 19 my discretion.
- 20 Anything else?
- 21 MR. FARR: May we file that tomorrow, Your
- 22 Honor?
- 23 THE COURT: You may. You may.
- 24 MR. FARR: Unless you have further questions,
- 25 Your Honor, we have nothing else.

- incaring on our variable
- 1 THE COURT: All right.
- 2 MS. EARLS: Your Honor, I just have to note
- 3 for the record, we do object to illustrative maps
- 4 being filed by entities that aren't parties and
- 5 with the Legislative Leaders not able to speak
- 6 for the legislature. They are just individual
- 7 legislators. There may be other legislators who
- 8 have illustrative maps. In fact, there were
- 9 illustrative maps in the record that were
- 10 presented to the legislature. And to have a
- 11 process whereby in 24 hours two legislative
- 12 leaders who have been invited by the Court to
- 13 submit something, we will object to that as not a
- 14 fair process, Your Honor.
- 15 THE COURT: That's fine.
- MS. EARLS: And I also want to, if I may,
- 17 respond to the comments that were made regarding
- 18 the mandate. As you know, our position is that
- 19 the mandate is clear.
- 20 Counsel's reference to the Shaw case is not
- 21 applicable for at least two reasons. First of
- 22 all, that was a congressional district which
- 23 encompasses numerous counties. The prospect of
- 24 what it takes to change district lines across
- 25 several counties in a congressional district is

- very different from what it takes
- 2 administratively to put in place a plan for the
- 3 Wake County Board of Education. So that's all
- 4 we're talking about here is the Board of
- 5 Education.
- 6 Secondly, the fact that in that case there
- 7 was no constitutional plan passed pursuant to
- 8 state law and fully compliant with federal law
- 9 available to be used in those circumstances, in
- 10 the Shaw case, where as here there is.
- 11 So those are two very important reasons why
- 12 the fact that -- and it was actually the very end
- 13 of July of that year the federal court said that
- there was not time to make a change with regard
- 15 to a congressional district. That does not apply
- 16 to the circumstances you face here today with
- 17 regard to the Wake County Board of County
- 18 Commissioners and the School Board.
- 19 THE COURT: Tell me again your proposal about
- 20 how long -- who gets elected to the School Board
- 21 under your proposal in November? The Wake County
- 22 voters only get to vote for five instead of all
- 23 nine, even though by statute all nine are
- 24 supposed to be out of office on December 5th?
- MS. EARLS: Well, Your Honor, again, you keep

- 1 saying by statute. That statute is
- 2 unconstitutional.
- 3 THE COURT: The redistricting --
- 4 MS. EARLS: There is no severability clause
- 5 in that statute, Your Honor. The entire statute
- 6 is unconstitutional.
- 7 THE COURT: That goes back to the whole issue
- 8 of remedial discretion, right? And in terms of
- 9 all of those cases that you're familiar with,
- 10 that we're all familiar with is, is the
- 11 declaration a declaration the entire statutory
- 12 scheme, or is it a declaration of the one-person-
- 13 one-vote violation of the difference in
- 14 populations?
- MS. EARLS: And we laid out the applicable
- 16 law, which I would say was, and was reaffirmed by
- 17 the Fourth Circuit's analysis in the NAACP case
- 18 that they just decided. That is to say,
- 19 severability is determined by reference to state
- 20 law firm. Under North Carolina law, you look not
- 21 only to whether or not there's a severability
- 22 clause but also to whether or not the provision
- 23 that's being challenged can be and was intended
- 24 to be implemented on its own.
- 25 Here we have for better or worse, an election

- 1 scheme. It changed the date of the election, it
- 2 changed the size of the Board in one instance, it
- 3 changed the districts. You can't take the
- 4 districts out of that and implement the rest of
- 5 the statute. That's our contention.
- 6 THE COURT: But my question, again, is: If
- 7 you were going back in time, then isn't the
- 8 theory of the plaintiffs that all these elections
- 9 to the School Board should be in odd years?
- 10 MS. EARLS: Correct, Your Honor, but you
- 11 have -- you have --
- 12 THE COURT: Well, that's what I'm trying to
- 13 understand. Why is that -- why is that policy
- 14 preference that's in Session Law 2013-110
- implemented in a remedy when the theory seems to
- 16 be that we're going back in time to what was the
- 17 scheme in 2011, which was odd-year elections.
- MS. EARLS: Your Honor, what we are saying is
- 19 that because the districts are not severable from
- 20 the rest of the statute, the statute is
- 21 unconstitutional, it's a violation of my clients'
- 22 rights to try to implement that statute, so you
- 23 go back to the last system that was in place.
- 24 THE COURT: And that's my question. If we go
- 25 back to that system, then, logically, and that's

- 1 what I'm trying to understand, you must think
- 2 that I have some discretion, because, logically,
- 3 under your position, the people of Wake County
- 4 don't get to vote for anyone on the School Board
- 5 this year because historically we've always only
- 6 voted in odd years, and this isn't an odd year.
- 7 And so we just basically tell all the -- and we
- 8 have -- we have a population in Wake County
- 9 that's larger than the population of six states,
- 10 and telling the people of Wake County that they
- 11 don't get to vote for all nine School Board
- 12 members, I'm really trying to understand why that
- 13 is.
- MS. EARLS: Your Honor, in 2011, five members
- of the School Board were elected. They've
- 16 actually had five-year terms now.
- 17 THE COURT: Right, by virtue of that statute.
- 18 MS. EARLS: Correct. So our position is that
- 19 the most logical way to return to odd-year
- 20 elections is to, for those people who have
- 21 already been in office for five years, is to --
- 22 in essence, there is now a delayed election. It
- 23 should have been in 2015 under the old system;
- 24 it's now 2016.
- 25 And I think that the remedy in the case that

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- 1 you cited, Newsome vs. North Carolina State Board
- of Elections, back in 1992, where the State Board
- 3 had to make administrative rules for the timing
- 4 of an election applied here.
- 5 So, in essence, what the State Board is faced
- 6 with is for reasons having to do with the
- 7 litigation schedule and when these laws were
- 8 found unconstitutional, an election that should
- 9 have happened in 2015 did not happen. So when
- 10 should that election happen? At the next
- 11 available election date, and that's 2016.
- 12 There are four members of the School Board
- 13 who were elected in 2013. Typically, under the
- old scheme, you have four-year terms. Those four
- 15 board members can be elected in 2017. So we're
- 16 not --
- 17 THE COURT: But when they were elected, did
- 18 those people know that they were being elected
- 19 for three-year terms?
- 20 MS. EARLS: When the School Board elections
- 21 happened in 2013, I believe that was before this
- 22 statute was passed; or at least initially, the
- 23 election process started.
- 24 But the bottom line is, getting back to the
- 25 prior system of staggered terms elected in odd

- 1 years, those members elected in 2014 or 2013
- 2 would have four-year terms and be reelected or
- 3 those seats would be up for election again in
- 4 2017.
- 5 THE COURT: And you're saying that you think
- 6 that I should use my -- or do you think I have
- 7 the authority to do that?
- 8 MS. EARLS: Your Honor, we've said, again,
- 9 and I'm sorry, our position, Your Honor, is that
- 10 your authority is to enjoin the existing statute.
- 11 Then the State Board of Elections' authority kicks
- 12 in to make the administrative changes. Not to
- draw new maps; to make the administrative changes
- 14 regarding --
- 15 THE COURT: Well, that's what I'm talking
- 16 about, the administrative change of extending a
- 17 person in office for a year.
- MS. EARLS: But that's already happened.
- 19 They're not extending anyone's term, Your Honor.
- 20 THE COURT: I thought you just said that what
- 21 you wanted to have happen was to have the people
- 22 who were elected in 2011, when they were elected,
- 23 they were elected to a four-year term. As I
- 24 understand it, and correct me if I'm wrong, as I
- 25 understand it, they were elected to a four-year

- 1 term, and Session Law 2013-110 extended their
- 2 office for a year. I don't think any of them
- 3 did, but whatever. The legislature said, "You're
- 4 now going to be in office until December 5, 2016.
- 5 That's when your office ends." And then the
- 6 people in 2013 who got elected got elected, and
- 7 you said you don't think that they knew they were
- 8 being elected to a three-year term.
- 9 MS. EARLS: But in any case, Your Honor,
- 10 we're not suggesting that the State Board of
- 11 Elections would be extending any terms; to the
- 12 contrary. We're saying they can use their
- 13 administrative authority to schedule the timing
- of elections and to have those five seats up for
- 15 election in 2016, the five seats, the five people
- 16 who were elected in 2011. That is an
- 17 administrative change. The State Board of
- 18 Elections would not be extending anyone's terms
- 19 in that regard.
- 20 THE COURT: What about the four people who
- 21 were elected in 2013?
- 22 MS. EARLS: Under the prior system the
- 23 customary term was four years. So that is not a
- 24 change for them to then be elected in 2017.
- 25 THE COURT: Let me hear what the State Board

- 1 has to say about that. If you have a position on
- 2 it. Or if you want to reflect on it, you can
- 3 also tell me that.
- 4 MR. LAWSON: Your Honor, we have not voted on
- 5 the severability position. We would note,
- 6 though, that if the Court was to direct us to use
- 7 that administrative authority, first, of course,
- 8 that it still could make its way into Wake County
- 9 Superior Court effectively transferring
- 10 jurisdiction.
- 11 Secondly, in Session Law 2013-110, section 2,
- 12 there's a specification about a primary versus a
- 13 runoff election system. Those types of
- 14 determinations certainly are not of the type that
- 15 we would be happy to make. Ordinarily, under
- 16 22.2, the pieces of the statute that we like to
- 17 enforce are not enforced. So our one request,
- 18 the one request that was mentioned by our Board
- 19 at its meeting was that the directive or the
- 20 order or request, depending on how you frame it,
- 21 to us be very specific.
- 22 THE COURT: And so you want -- the State
- 23 Board wants the Court to, what, to address that
- 24 issue and to say whether the Wake County voters
- 25 get to vote for nine members of the School Board

- 1 this November or not? Or not? Or do y'all want
- 2 to make that decision?
- 3 MR. LAWSON: It would certainly be
- 4 unprecedented for us to use 22.2 to try and
- 5 extend the terms or otherwise to decide the
- 6 severability of pieces of the plan enacted in
- 7 2012 versus the one after.
- If we were called upon to do that, our board
- 9 has decided that it will try as best it can to
- 10 comply but recognizes the necessity of also
- 11 implementing permissive legislative intent. It
- 12 is not ordinarily a place that we like to be to
- 13 the outcome determinative to that extent.
- 14 THE COURT: And Ms. Earls, you're just not
- 15 sure one way or the other whether the people who
- 16 got elected in 2013 knew they were being elected
- 17 to a three-year term or not? You just don't
- 18 know? And you can -- you can supplement
- 19 tomorrow. I know you're a very careful and
- 20 thoughtful lawyer and you don't want to guess.
- 21 You just aren't sure?
- MS. EARLS: Your Honor, I'm not entirely
- 23 certain of the dates of the election and the date
- 24 of the passage of the statute. It may be that
- 25 there's a difference in terms of the filing

- 1 periods. So they have may have filed at a time
- 2 when it was a four-year term. I just -- I would
- 3 really prefer to be able to be clear about the
- 4 dates and the passage of the dates of the
- 5 election.
- 6 THE COURT: Because, at least, again, the
- 7 trial exhibit was Exhibit 438, which was the
- 8 Session Law, and it said that it was "read and
- 9 ratified this, the 13th day of June, 2013," which
- 10 would at least suggest that if the elections to
- 11 the School Board were in October of 2013, then
- 12 the people who ran knew they were getting elected
- 13 to three years. But y'all can check that.
- 14 That's at least what -- that's -- and, again,
- 15 that was a joint exhibit that y'all had submitted
- 16 at the trial, which was just a copy of that
- 17 legislation. Which, again -- but you seem to
- 18 suggest -- it sure seems like more than an
- 19 administrative thing of the State Board of
- 20 Elections when you're talking about saying some
- 21 School Board member who signed up, if they did,
- 22 for a three-year term, and then all of a sudden
- 23 saying that the State Board is using its
- 24 authority to extend them for a year.
- MS. EARLS: Well, if it's helpful to the

- 1 Court, Your Honor, I recall the testimony of the
- 2 School Board members who said how disruptive it
- 3 is to have all nine School Board members up for
- 4 election at the same time, and that at least from
- 5 the perspective of the School Board, they prefer
- 6 staggered terms because of issues of continuity
- 7 of policy and otherwise. So I do recall that
- 8 testimony in the record.
- 9 THE COURT: Right. But there was also a lot
- 10 of testimony about the general concerns of the
- 11 voters of Wake County. So with all due respect
- 12 to all nine School Board members who all give
- 13 their very best every day in that capacity, but
- 14 that's also another issue for the state, in terms
- of thinking about the voters' interests of having
- 16 a chance to vote.
- 17 Anything else from the plaintiffs? And y'all
- 18 can, y'all can check, if you would like to make
- 19 that, check that and make a submission.
- 20 Again, I appreciate y'all's responses and
- 21 coming here. As I said at the outset, because of
- 22 the mandate rule and because the Fourth Circuit
- 23 did not issue its mandate forthwith on July 1st,
- 24 this Court did not have jurisdiction and still
- 25 doesn't until presumably tomorrow when the

1 mandate issues. But also I realize that the election is coming up quickly. 2 3 So anything else from the plaintiffs? MS. EARLS: No. Thank you, Your Honor. 4 5 THE COURT: Thank you. Anything else from the County Board? 6 7 MR. MARSHALL: Very briefly, Your Honor. 8 Not only do I think it's improper for you to 9 consider the remedy and enter a remedy, I want to 10 thank you for holding this hearing today because 11 I think my client is going to be in a very tough 12 predicament in light of Footnote 13 and the Court 13 of Appeals opinion. What I was concerned about 14 was without further guidance from the District Court in terms of a remedy, we would be in a 15 16 position of having to potentially try to make a 17 judgment call about what to do in November, which could very well set the board up for additional 18 19 litigation from Ms. Earls, potentially from 20 Mr. Farr, in terms of what the appropriate 21 remedy would be based on Footnote 13, Your Honor. 22 THE COURT: What do you think Footnote 13 23 means? Now that you're standing up and we're talking about it. If you care to --24 25 MR. MARSHALL: Well, no, I don't have --

- 1 Footnote 13, I think it means what it says. And
- 2 I think that Mr. Farr is correct in that I didn't
- 3 argue remedies before you during the trial, I
- 4 didn't argue it in the Fourth Circuit, the
- 5 plaintiffs didn't arque remedy; it's true that
- 6 that issue never came up. So the Fourth Circuit
- 7 certainly did not have anything in the record to
- 8 address the remedy. And I think what Footnote 13
- 9 says is, I think I have to read it for what it
- 10 says, we do not think that -- and I don't have it
- 11 in front of me.
- Tom, do you mind handing it to me, please?
- 13 It's right there.
- We see no reason why the November '16
- 15 election should proceed under the
- 16 unconstitutional plans we spoke about today. It
- doesn't answer the fundamental question we're
- 18 here today, which is: So what do we do in
- 19 November? Do we have no election in November?
- 20 Do we have elections on the districts that have
- 21 been struck down within the District Court's
- 22 discretion based on factors you may or may not
- 23 find? Do we have districts that are drawn by the
- 24 Court or the State Board if they felt like they
- 25 had the authority?

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- 1 You've heard me say over and over, my client
- 2 has no position on what the District should or
- 3 shouldn't be. They didn't have that before the
- 4 litigation, they don't have it after the
- 5 litigation, but they certainly are in dire need
- of guidance about what they need to do,
- 7 especially the staff and employees, between today
- 8 and November 8th, because the last thing they
- 9 want to do is start coding a map that's going to
- 10 be challenged by another party, and then we're
- 11 all back in court again, except now it's
- 12 September or October, and then they have to
- 13 un code the map.
- 14 THE COURT: So at this point no one at the
- 15 State Board, I mean the Wake County Board, has
- 16 coded a map?
- 17 MR. MARSHALL: They have coded the map for
- 18 the districts that were struck down by the Fourth
- 19 Circuit.
- 20 THE COURT: That work was going on like in
- 21 June or something?
- MR. MARSHALL: Right, because if you
- 23 remember, Your Honor, they had to open and close
- 24 the filing period in June, which they did.
- 25 THE COURT: Right, for the Board of

- 1 Education.
- 2 MR. MARSHALL: Right. So those maps were
- 3 previously coded. And, obviously, they've
- 4 historically coded the previous maps as well.
- 5 But at some point they've got to make a decision
- 6 moving forward for November 8th about what is and
- 7 isn't possible. And the last thing I wanted to
- 8 have happen was for us to be in September and
- 9 October and have other parties arguing to us
- 10 about what the Wake County Board of Elections
- 11 should or shouldn't be doing with respect to
- 12 districts and maps absent any further guidance
- 13 from the Court.
- 14 So, again, I just want to thank you for
- 15 calling all the potentially interested parties
- 16 together to try to get a head start on the
- 17 remedial phase.
- 18 And then finally, one other point I didn't
- 19 make earlier, but we did set it out in our
- 20 submission. And because the question of
- 21 deadlines has come up, the ability to hold a
- 22 primary for the County Commissioner Districts A
- 23 and B that had been struck down, if new districts
- 24 were drawn for A and B, holding a primary in
- 25 advance of holding a general election on the

- 1 current calendar, we used the word "infeasible"
- 2 in our submission, and that is certainly true as
- 3 for the deadlines as they're in place. And I'm
- 4 not sure, and I don't want to speak for Mr. Sims,
- 5 but it may not be feasible at all.
- 6 THE COURT: Not possible.
- 7 MR. MARSHALL: Correct.
- 8 THE COURT: That's at least how I read it.
- 9 MR. MARSHALL: Right.
- 10 THE COURT: I do think y'all used the word
- "feasible," but looking at all the dates in
- 12 Mr. Sims' submission, which was very detailed,
- and I appreciate it, it didn't seem possible to
- 14 do that.
- MR. MARSHALL: Right, because of all that
- 16 goes into a primary, which is -- it's a election.
- 17 And everything that goes into holding an election
- 18 would have to occur. It's not just a filing
- 19 period. So much of what we've discussed today
- 20 has been about the November 8th election and what
- 21 needs to be done before then, and I just wanted
- 22 to point out that we had in our submission
- 23 highlighted the real problem of a primary on top
- 24 of that.
- Other than that, Your Honor, we do not -- we

- 1 don't take any position, as we mentioned, on the
- 2 propriety of any particular remedy but wanted to
- 3 make sure the Court had everything that you
- 4 needed in terms of operational issues.
- 5 THE COURT: Okay. Mr. Lawson, final
- 6 thoughts?
- 7 MR. LAWSON: Just one point only. I'm
- 8 informed by my predecessor who had been general
- 9 counsel for 15 years that in the days of
- 10 preclearance, if Your Honor was to indicate that
- 11 we should be moving back absentee voting or to
- 12 allow for more time, the Justice Department had
- indicated a preference in 2004 that absentee
- 14 ballots for everything else that had a federal
- 15 contest on it go out and then separately send out
- 16 any type of straggler absentee ballots. So we
- 17 would have to contemplate a two-step absentee
- 18 process with the School Board or school
- 19 commissioner, whatever that ends up being, being
- 20 counted manually when they're brought back to the
- 21 Board of Elections because of the voting systems.
- 22 THE COURT: Under either scenario, you see
- 23 that happening?
- 24 MR. LAWSON: If we were asked to by Your
- 25 Honor to push the absentee ballot deadline such

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1	that we could allow for Wake to code more, I
2	wanted to note.
3	Thank you.
4	THE COURT: Thank you.
5	Mr. Farr, anything else?
6	MR. FARR: Just to thank you, Your Honor, for
7	inviting us, but also I can't help but comment
8	about what Mr. Lawson just said. I cannot
9	imagine a more confusing election process for
10	people voting absentee if they got two different
11	absentee ballots. We think that with all due
12	respect to the Justice Department and their
13	position under Section 5, I think that would be a
14	disaster.
15	And, again, Your Honor, thank you for
16	inviting us to participate today.
17	THE COURT: I thank counsel for their work
18	here today.
19	We will be in recess until tomorrow.
20	THE BAILIFF: All rise. This court now
21	stands in recess.
22	(Hearing concluded at 5:10 p.m.)
23	
24	
25	

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1	COURT CERTIFICATE
2	
3	NORTH CAROLINA)
4	WAKE COUNTY)
5	
6	I, DENISE Y. MEEK, Court Reporter, certify
7	that I was authorized to and did report the foregoing
8	proceedings, and that the transcript is a true and
9	complete record of my stenographic notes.
10	Dated this 3rd day of August 2016.
11	Denuse of Meek
12	DENISE Y. MEEK, FPR
13	Court Reporter
14	
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